

Resolution 2017-01

General Resolution Regarding Congressional Consideration of State and Local Tax Systems When Making Federal Policy Changes

Whereas, under the U.S. Constitution both federal and state governments have the right to establish their own, separate systems of taxation; and

Whereas, state and local income tax systems have generally been developed in coordination with the federal income tax system, and fundamental aspects of the state and local income taxes, including the definition of income, allowable deductions, third-party reporting, and compliance — among others — are heavily dependent on federal income rules; and

Whereas, this system of income tax conformity has effectively created a tax base and tax system that is in many ways integrated and is effectively shared between the federal, state and local governments, easing the burden of compliance on taxpayers and simplifying administration for all parties; and

Whereas, it is the state and local governments in this country that impose consumption taxes most often in the form of a retail sales or gross receipts tax, which have no direct federal counterpart; and

Whereas, a number of factors, including the fiscal condition of the federal government, the broadening reach of the alternative minimum tax and the expiration of earlier tax reductions, may occasion a policy debate in the U.S. about fundamental reform of the federal tax system; and

Whereas, failure to involve the states in proposed federal laws affecting state and local consumption taxes means that any resulting law may fail to achieve its goals or interfere with the functioning of that tax base, so important to many governmental programs; and

Whereas, such failure also affects the state and local tax structure as a whole, compliance programs, and levels of service to taxpayers, and can lead to the effective preemption of state and local tax bases and the loss of opportunities to leverage improvements in the overall tax system; and

Whereas, there are often alternative ways to achieve desired changes to federal policy that minimize or eliminate any need for states and localities to make adjustments to their own tax systems and thus keep the federal, state and local systems in harmony; now, therefore, be it

RESOLVED that the Multistate Tax Commission (MTC) supports Congressional efforts to formally and carefully consider the positive and negative impact of potential federal tax measures on state and local income tax systems, including generation of revenue estimates. Congress is encouraged to identify federal tax actions that can lead to nonconformity and to estimate the impact of those actions. States and local governments with income and consumption taxes and taxpayers should work in concert to educate Congress on the effects of federal changes that force states and localities to reduce conformity and to jointly seek the creation of procedures that will reduce or eliminate the need for such state and local action.

The MTC also supports Congress's commitment to consult with state and local governments on consumption tax issues since it is the state and local policymakers who have extensive experience in the administration of these consumption taxes.

Adopted this 2nd day of August, 2017, by the Multistate Tax Commission.

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